



Planning Commission Work Session November 21, 2013

Tobacco Retail Sales Regulations

Planning Division, Linda Ajello, AICP, Associate Planner Development Services Department



Purpose:

• To establish regulations pertaining to retail sales of tobacco and tobacco-related products in effort to reduce sales of said products to youths.

Background:

• Tobacco retail sales and tobacco products currently not defined in Zoning Ordinance.

• Staff directed by City Council to develop tobacco regulations (2011/2012).

 Draft regulations presented to Planning Commission May 31, 2012.



Background (con't) Hayward's Grade

- Overall = C
- Reducing Sales of Tobacco Products = D



State of Tobacco Control 2013 - California Local Grades

| | ALAMEDA COUNTY | | | | | | | | | | | | | | | |
|------------------------------------|----------------|---------|---------|-----------|---------|----------------|--------|-----------|-----------|----------|------------|---------|----------|----------|----------|-----------|
| | P. | aneta A | dany Br | erkeler D | BOHT ET | recyalle fr | enort. | ayward J. | vernore A | ewark of | akland pit | admont. | edsa nor | n Leandr | Son City | iderenied |
| Overall Tobacco Control Grade | В | Α | В | Α | С | В | С | D | D | В | F | D | С | Α | С | |
| Total Points | 9 | 11 | 9 | 12 | 5 | 8 | 5 | 3 | 4 | 10 | 0 | 4 | 6 | 12 | 5 | |
| Smokefree Outdoor Air | Α | Α | Α | Α | В | Α | Α | D | С | В | F | С | Α | Α | В | |
| Dining | 2 | 2 | 4 | 4 | 4 | 4 | 4 | 2 | 4 | 4 | 0 | 4 | 4 | 4 | 4 | |
| Entryways | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 2 | 4 | 4 | 0 | 2 | 4 | 4 | 4 | |
| Public Events | 4 | 4 | 4 | 2 | 0 | 4 | 2 | 0 | 0 | 0 | 0 | 0 | 4 | 4 | 0 | |
| Recreation Areas | 4 | 4 | 3 | 4 | 4 | 4 | 4 | 2 | 0 | 4 | 0 | 0 | 4 | 4 | 4 | |
| Service Areas | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 0 | 4 | 4 | 0 | 4 | 4 | 4 | 4 | |
| Sidewalks | 1 | 1 | 1 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Worksites | 1 | 1 | 1 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | |
| Total Points | 20 | 20 | 21 | 18 | 17 | 22 | 19 | 6 | 12 | 16 | 0 | 10 | 21 | 21 | 16 | |
| Smokefree Housing | Α | В | D | Α | D | В | F | D | D | В | F | D | D | Α | D | |
| Nonsmoking Units | 4 | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 0 | |
| Nonsmoking Common Areas | 4 | 4 | 2 | 4 | 4 | 4 | 0 | 2 | 2 | 4 | 0 | 2 | 2 | 4 | 2 | |
| Disclosure | 4 | 4 | 0 | 3 | 0 | 3 | 0 | 0 | 0 | 4 | 0 | 0 | 0 | 3 | 0 | |
| Nuisance | 0 | 0 | 0 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 0 | |
| Housing Authority Units | 1 | n/a | 0 | n/a | n/a | n/a | n/a | 0 | n/a | n/a | n/a | 1 | n/a | n/a | 0 | |
| Total Points | 13 | 8 | 2 | 12 | 4 | 8 | 0 | 2 | 2 | 8 | 0 | 3 | 3 | 12 | 2 | |
| Reducing Sales of Tobacco Products | D | Α | Α | Α | D | D | D | D | D | Α | F | D | D | Α | D | |
| Tobacco Retailer Licensing | 0 | 4 | 4 | 3 | 0 | 0 | 0 | 0 | 0 | 4 | 0 | 0 | 0 | 4 | 0 | |
| Sales near Schools and Parks | 1 | 1 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 1 | 1 | 0 | |
| Sales in Pharmacies | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Sampling of Tobacco Products | 0 | 0 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 0 | 1 | 0 | 1 | 1 | |
| Total Points | 1 | 5 | 6 | 5 | 1 | 1 | 1 | 1 | 1 | 6 | 0 | 1 | 1 | 6 | 1 | |

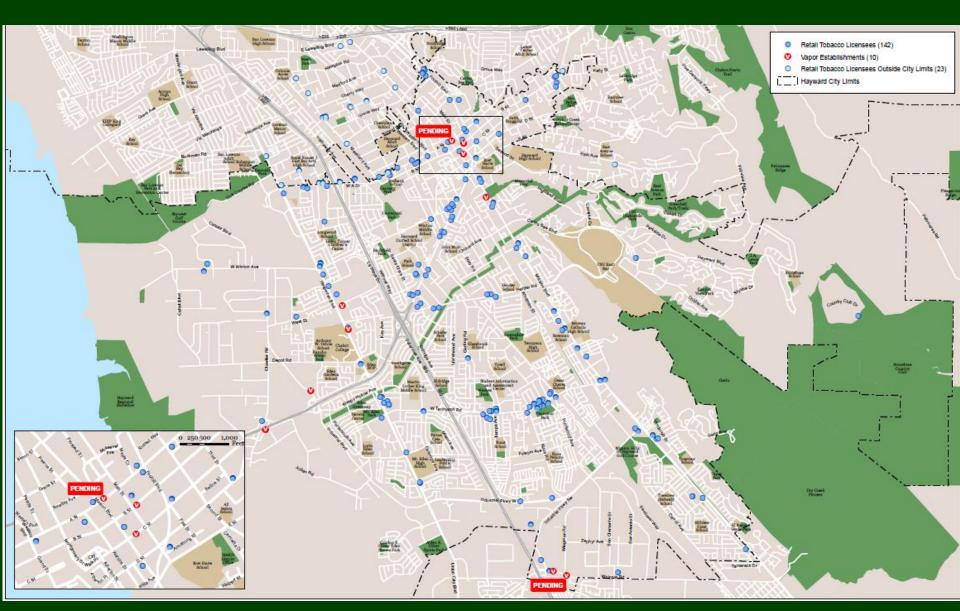


Tobacco Retailer Density by Jurisdiction

| | | 2012 Census | | | Percent |
|----------------|----------|-------------|----------|---------------|---------------|
| | | County | Tobacco | Retailers Per | Retailers |
| | | Population | Retailer | 1,000 | w/in 1K ft of |
| Local Lead A | Zip Code | Estimate | Count | Population | a School |
| Alameda | 94501 | 60099 | 57 | 0.95 | 36.84% |
| Alameda | 94502 | 13140 | 6 | 0.46 | 16.67% |
| Albany | 94706 | 19168 | 11 | 0.57 | 45.46% |
| Berkeley | 94707 | 12191 | 7 | 0.57 | 42.86% |
| Berkeley | 94710 | 6205 | 13 | 2.10 | 53.85% |
| Castro Valle | 94546 | 42100 | 39 | 0.93 | 12.82% |
| Castro Valle | 94552 | 14568 | 3 | 0.21 | 0.00% |
| Dublin | 94568 | 44101 | 27 | 0.61 | 18.52% |
| Emeryville | 94608 | 25847 | 44 | 1.70 | 47.73% |
| Fremont | 94536 | 66617 | 32 | 0.48 | 43.75% |
| Fremont | 94538 | 60461 | 67 | 1.11 | 34.33% |
| Fremont | 94539 | 51021 | 27 | 0.53 | 37.04% |
| Fremont | 94555 | 33656 | 14 | 0.42 | 7.14% |
| Hayward | 94541 | 59173 | 64 | 1.08 | 25.00% |
| Hayward | 94542 | 12534 | 2 | 0.16 | 0.00% |
| Hayward | 94544 | 74499 | 79 | 1.06 | 29.11% |
| Hayward | 94545 | 28935 | 22 | 0.76 | 27.27% |
| Newark | 94560 | 42322 | 45 | 1.06 | 26.67% |
| Pleasanton | 94566 | 40443 | 23 | 0.57 | 17.39% |
| Pleasanton | 94588 | 29918 | 23 | 0.77 | 4.35% |
| San Leandro | 94577 | 44521 | 56 | 1.26 | 25.00% |
| San Leandro | 94578 | 37757 | 48 | 1.27 | 22.92% |
| San Leandro | 94579 | 20167 | 15 | 0.74 | 13.33% |
| San Lorenzo | 94580 | 28430 | 21 | 0.74 | 52.38% |
| Union City | 94587 | 68830 | 49 | 0.71 | 20.41% |



Tobacco and Vapor Retailers





Key Definitions:

- Electronic Smoking Device
- Imitation Tobacco Product
- Smoke
- Tobacco Sales Establishment
- Tobacco Products







CAME,

Proposed Regulations will keep previous key provisions:

- Restrict location allowing sale of tobacco or tobacco-related products to General Commercial (CG) Zoning District;
- Require approval of a Conditional Use Permit (CUP) at all new locations, with some exceptions;
- Allow tobacco sales, as a secondary use, in retail stores over 10,000 square feet in any zoning district;
- Create a definition for tobacco sales, to include regulation of the sale of drug paraphernalia, electronic cigarettes and other specified items







Proposed Regulations (con't)

- Require 500 foot separation from sensitive receptors;
- Prohibit any new tobacco retailers from operating within 500 feet of an existing tobacco retailer; and
- Require all new and existing stores selling tobacco and tobacco-related products, including electronic cigarettes, obtain a Tobacco Retailers License (TRL).



Additional Recommendations:

- Establish specific operational standards and enforcement provisions for all new *and* existing establishments;
- Include electronic cigarettes in regulations;
- Create provisions for existing tobacco retail sales establishments considered legal non-conforming (regardless of zoning district); and
- Require ALL tobacco retailers to obtain annual Tobacco Retail License, which would include conformance with all state, federal and local laws, inspections, etc.





Staff Recommends These Be Considered :

- Prohibit pharmacies from selling tobacco
- Exempt large format retailers from CUP requirement
- Apply over-concentration criteria to smoking lounges (Hookah, tobacco, vapor, etc.)
- Where over-concentration exists use non-conformities rules to phase out stores





How Regulations Would Impact Existing Tobacco Retailers:

- No CUP requirement.
- Obtain annual Tobacco Retailers License (TRL).
- Comply with all operational and inspection standards.

· Comply with all local, state and federal laws pertaining to

tobacco.





Outreach to Date:

- Community and Economic Development Committee (CEDC)
 Sept 16, 2013.
- Keep Hayward Clean and Green (KHCG) Sept 26, 2013.
- Downtown Business Improvement Area (DBIA) Oct 2, 2013.
- Community Meeting Oct 28, 2013

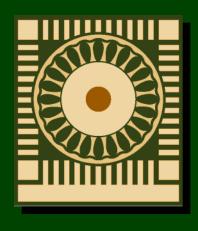




Recommend that the Planning Commission review and provide comment on this report and the staff recommendations for the establishment of regulations related to the sales of tobacco and tobacco- related products, including electronic cigarettes.

Staff hopes to take the Ordinance to the City Council not later than February 18, 2014.







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